

Final Report of the Fourth Policy Board Meeting

UN-REDD PROGRAMME

Nairobi, Kenya

17-19 March 2010



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Introduction

The United Nations Collaborative Programme on Reducing Emissions from Deforestation and Forest Degradation in Developing Countries (UN-REDD Programme) held its 4th Policy Board meeting on 17-19 March 2010 at the United Nations Office at Nairobi in Nairobi, Kenya, including a one-day field trip to the Rift Valley on 17 March. The meeting was co-chaired by Mr. Vincent Seya Makonga Kasulu, Director of Sustainable Development, Ministry of the Environment, Nature Conservation and Tourism, Democratic Republic of the Congo (DRC), and Ms. Veerle Vandeweerd, Director, Environment and Energy Group, Bureau for Development Policy, United Nations Development Programme (UNDP).

The meeting was attended by 101 participants (see Annex 1). The Policy Board welcomed Republic of Congo, Costa Rica, Kenya, Mexico, Nigeria, the Philippines, Solomon Islands and Sudan as new observers to the Policy Board, as well as the following guest observers: Finland, Japan, Commission des Forêts d'Afrique Centrale (COMIFAC), Congo Basin Forest Fund (CBFF), International Union for Conservation of Nature (IUCN) and United Nations Forum on Forests (UNFF) Secretariat.

The objectives of the meeting were to review progress made in the UN-REDD Programme; approve funding allocations; determine direction on collaboration with the Forest Carbon Partnership Facility (FCPF) and other REDD+ initiatives; and to receive feedback on the draft elements of the UN-REDD Programme Strategy (see Annex 2 for agenda).

All documents and presentations are available on the UN-REDD Programme [website](#) and [workspace](#).

Session I: Opening

1.1. Welcome by Co-chairs

Opening the meeting, Ms. Vandeweerd noted that the high number of participants is a clear sign of the strength of the Programme. She underscored the need to find shared solutions, and in this context encouraged members to provide clear guidance on future directions for the UN-REDD Programme. She highlighted three key messages: 1) the importance of delivery at the country level; 2) the need to find new approaches in addressing GHG emissions that reduce emissions and poverty; 3) and the role of the UN-REDD Programme in providing an innovative platform to share experiences and build partnerships.

Mr. Kasulu welcomed the participants, and expressed his satisfaction for having the UN-REDD Policy Board meeting on the African continent for the first time. He described the allocation of work between the co-chairs in leading the discussion over the two days and invited participants to introduce themselves.

1.2. Welcoming remarks by UNEP as host

Mr. Achim Steiner, Executive Director of United Nations Environment Programme (UNEP), welcomed the participants to the United Nations Offices in Nairobi, Kenya (UNON). He highlighted the growing confidence around REDD+, underlined the importance to link REDD+ in a larger development concept and applauded the cross-cutting approach that is being adopted. Moreover, he stressed that further strengthening of the partnerships between multilateral institutions is essential in order to provide a UN systems-based approach and ensure full support to implementation.

Mr. Steiner emphasized the role of the UN-REDD Programme as a service provider for development, as well as environmental, financial and social equity, and highlighted the importance of Civil Society

engagement. Furthermore, he reminded all that developing the Programme requires innovation which means taking risks. In conclusion, he stated that REDD+ is an example of how the UN goes beyond building processes, and delivers concrete results in countries.

1.3. Decisions by the Policy Board

1. The Board approved the agenda and thanked Mr. Steiner for his inspirational opening remarks.

Session II: Sharing information and progress

1.4. Key developments of the UN-REDD Programme since the 3rd Meeting of the Policy Board

Mr. Yemi Katerere, Head of the UN-REDD Programme Secretariat, provided an update on the key developments since the 3rd Meeting of the Policy Board. He gave an overview of the status and developments of both the national and global programme activities. Funds had been transferred from the Multi-Donor Trust Fund (MDTF) for implementation of UN-REDD National Programmes in DRC (initial programme), Indonesia, Tanzania and Viet Nam. Progress on measurement, reporting and verification (MRV) included partnerships that had been established specifically on advancing the use of remote sensing and a systematic review of existing evidence on methods to measure and assess terrestrial carbon stocks and their changes. Progress had also been made in engagement of Indigenous Peoples (IP) and Civil Society Organizations (CSO) and especially on testing and applying free, prior and informed consent (FPIC). Mr. Katerere also informed participants of the progress made on multiple benefits and the related consultation processes, as well as the communication efforts that had been undertaken including the UN-REDD workspace, website, various videos and the new “2009 Year in Review” publication. Mr. Katerere concluded by informing the meeting that the Programme had grown by eight new countries, bringing the number of UN-REDD Programme partner countries to 22. He also highlighted the continued efforts to strengthen collaboration with other REDD+ initiatives.

1.5. Update on FCPF

Mr. Benoit Bosquet, Coordinator of the Facility Management Team of FCPF, hosted by the World Bank, presented an update highlighting their intention to continue to seek strong collaboration with the UN-REDD Programme including on implementation of the FCPF readiness funds and having back-to-back and joint meetings. He explained that the 5th meeting of the Participants Committee would include a discussion on how to optimize delivery of services, based on the note that the Management Team had prepared, in consultation with the UN-REDD team. Mr. Bosquet also informed the participants of the plans to open up the implementation arrangements of FCPF to other partners including the UN-REDD Programme and that this proposal will be discussed at their meeting that immediately follows this Policy Board meeting.

1.6. UN-REDD Programme Interim Progress Report 2009 and the Funding Framework

Ms. Mari Matsumoto, Senior Portfolio Manager, Multi-Donor Trust Fund Office, UNDP, introduced the UN-REDD Programme Interim Progress report for 2009 and presented the availability of funds in the UN-REDD Programme.

The funding commitments to the Programme had increased from US\$35 million to US\$54 million. In addition the Government of Spain had pledged 15 million Euros (approximately US\$20 million). Allocations had been made for seven joint programmes totalling US\$37.4 million. The final delivery

numbers will be available in May 2010. Ms. Matsumoto also highlighted the main achievements which included the establishment of the Policy Board, increasing interest to join the Programme, approval of seven joint programmes and good progress towards the respective outcomes.

She also introduced the MDTF web-based GATEWAY that provides on-line information on the status of the MDTF funds (<http://mdtf.undp.org>).

1.7. Pledges

Encouraged by the progress, Norway announced a new contribution of approximately US\$30 million for 2010. Emphasizing the importance of the international support functions delivered through the technical work and coordination by the agencies, Norway expressed their intention to earmark approximately one third of their contribution to Global Programme activities.

1.8. Feedback and decisions by the Policy Board

1. The Board welcomed the new countries and the progress made in the UN-REDD Programme's "Quick Start" phase. It specifically noted the rapid progress in programming the funds since the First Policy Board meeting in March 2009, 12 months ago, but also noted with concern that funds are being rapidly depleted. In this context, the Board requested the Secretariat to urgently mobilize new funds.
2. The Board approved the interim progress report for 2009, presented by the MDTF Office, and noted that significant progress had been made in country programmes, work on MRV, IP/CSO engagement, and collaboration with the World Bank. It also noted the increased visibility of the Programme.
3. It also approved the Funding Framework of the UN-REDD Programme, presented by the MDTF Office, and took note of the funding status of the Programme which as of 1 March was as follows:

Commitments (US\$)	Pledges	Funds Programmed (including earmarking)	Available Funds
54,131,128	20,242,915	37,443,095	16,146,722

4. The Board welcomed the pledges by Norway (NOK175 million, approximately US\$30 million for 2010, with a portion earmarked) and Spain (€15 million, approximately US\$20 million between 2010-2012). It thereby accepted the earmarking of funds to the Global Programme, and the MDTF Office responded that they would accept the contribution as noted.
5. The Board recommended that each country establish a national coordination unit for all REDD+ related programmes and projects.
6. The Board requested that contributions by countries and agencies be included in the future reporting of the UN-REDD Programme in order to provide a complete overview and recognize the contributions made.
7. The Board recommended that countries identify how the UN-REDD Programme can support them in placing REDD+ in the larger development context. It also recommended that the

Secretariat explore collaboration with regional entities and ways of sharing lessons at the regional level about the development and implementation of pilot projects at local level.

Session III: Strategic issues

1.9. UN-REDD Programme Strategy

Mr. Yemi Katerere introduced the draft elements of the strategy, emphasising that the document is a joint effort of the three UN agencies and that the focus of the next few years is to provide increasing support to countries in the development and implementation of REDD+ readiness. In addition, the strategy outlines six work areas in which the Programme will seek to provide targeted and in depth support. These include investments for change, technical support for development of national MRV and REDD+ monitoring systems, further engagement of Indigenous Peoples, local communities and other stakeholder in REDD+ activities, strengthening governance structures, promoting equitable benefit sharing and building of payment systems, as well as for supporting multiple benefits. Overall the Programme endeavours to provide support to establish a national REDD+ institutional and technical infrastructure to develop and implement national REDD+ strategies that are aligned with and help achieve national development goals; to shift policies and strengthen institutional capacities to enable significant forest sector transformations, and to develop operational systems and capacities for countries to receive performance-based payments for REDD+ and to leverage additional investment flows.

The strategy confirms the MDTF as the main funding mechanism of the Programme. However, to facilitate growth and to provide flexibility in the channelling of funding to the UN-REDD Programme, it also proposes to create a second funding window. This window, coordinated by an interagency steering committee, will enable donors to channel funds directly to the agencies for national or global activities that are directly contributing to the overall UN-REDD Programme strategy and programme of work.

1.10. Collaboration with FCPF, FIP and other REDD+ initiatives

Referring to the Secretariat Note on the topic as well as the draft strategy, Mr. Katerere highlighted that collaboration with the FCPF is continuous and that the two initiatives engage regularly to review progress and explore opportunities for improved cooperation. The UN-REDD Programme is also actively engaging with Forest Investment Program (FIP), supporting complementary approaches. He expressed the Programme's readiness to support the REDD+ international arrangements with specific emphasis on providing support to readiness efforts by countries, and in this context collaborate closely with other REDD+ programmes and initiatives, notably FCPF, the FIP and those of the Global Environment Facility (GEF), International Tropical Timber Organization (ITTO), and regional bodies such as CBFF and COMIFAC.

1.11. Update on the establishment of an interim REDD+ partnership arrangement

Mr. Kasulu gave a brief presentation on the meeting held in Paris on 11 March 2010. Its main objective was to establish more clarity in the interim partnership arrangements. In addition to the financial pledges presented by five countries during COP-15 further pledges were presented by Slovenia, Germany, European Commission and Spain.

Norway briefed participants on the process leading up to the high-level Conference in Oslo on 27 May 2010, with an objective of leading to a global partnership to ensure rapid implementation in line with

the United Nations Framework Convention on Climate Change (UNFCCC) requirements. He underlined that the preparatory process is transparent and inclusive and welcomed all countries to contribute in a constructive way and encouraged active participation by IP/CSOs.

1.12. Feedback and decisions by the Policy Board

1. The Board welcomed the development of the draft elements of the UN-REDD Programme strategy, which will guide the implementation of the Programme by the agencies, and requested the Secretariat to incorporate the comments made at the meeting. The Board also recommended that its members and observers provide written feedback to the Secretariat within two working weeks, i.e. by 6 April 2010. Guidance to finalize the strategy included:
 - focus on support to national REDD+ strategies and the work areas (specifically MRV, governance and IP/CSO engagement) that should support the national REDD+ readiness and implementation process
 - suggestion to consider IP/CSO engagement as a cross-cutting work area
 - request for further clarity and some reservations about the work area on “contributing to sector transformation”
 - emphasis on capacity building and awareness raising on REDD+ readiness
 - direction on collaboration especially with the World Bank hosted but also with other REDD+ initiatives
 - flexibility of funding arrangements (tier 2)
 - further clarification of the role of the UN-REDD Programme and synergies vis à vis other initiatives
 - emphasis on country demand-driven support
 - engagement of stakeholders at the ground level
 - comments related to the implementation of the strategy, including indicators
2. The Board recommended increased collaboration between the UN-REDD Programme and other initiatives, specifically FCPF, FIP, CBFF and liaison with secretariats of UNFCCC and UNFF. For example, close collaboration between the UN-REDD Programme and FCPF would strengthen their global contribution to REDD+.
3. The Board also emphasized the need to ensure appropriate participation by stakeholders in REDD+ initiatives.
4. Acknowledging the calls from member states and the UN-REDD Programme Policy Board members for REDD+ initiatives hosted by the United Nations and the World Bank systems to work more closely together, the Board requested:
 - (a) The UN-REDD Programme Secretariat work with the Facility Management Team of the FCPF to integrate Policy Board meetings and FCPF Participants Committee/Assembly meetings, including the proposal for a joint platform for sharing country experiences and lessons as well as policy discussions.
 - (b) The UN and WB systems to coordinate delivery mechanisms to REDD+ countries, and asked the Secretariat to report back to the UN-REDD Programme Policy Board on progress. Specific outcomes should include:
 - Objective and targets of joint delivery services for countries
 - Exploring joint fiduciary and operational arrangements

- Using single National Readiness formats and procedures when requested by countries
5. Related to the above decision, the Board requested the Secretariat to consult with the Facility Management Team of the FCPF on the options and seek guidance of the Policy Board intersessionally on coordination, as needed.
 6. The Board requested the co-chairs to convey the outcome of its 4th meeting to the 5th meeting of the FCPF Participants Committee regarding the collaboration between the REDD+ initiatives hosted by the United Nations and the World Bank, and specifically on the proposed joint platform between the FCPF Participants Committee/Assembly and the UN-REDD Programme Policy Board and on the coordination of the delivery mechanisms to REDD+ countries.
 7. Given the opportunity, the Board invited all member countries that wish to do so to provide inputs to the preparatory process of the “REDD+ partnership”. It also requested the UN-REDD Programme Secretariat, in consultation with the Board members, to submit an input before the Oslo Conference on 27 May 2010 on the strategic approach of the UN-REDD Programme on its growing and continued work to support countries’ national readiness processes and implementation.

1.13. Report from the Independent Advisory Group on Rights, Forests and Climate Change

Mr. Kyeretwie Opoku, Coordinator, Civic Response, and Co-chair, CSO Independent Advisory Group (IAG), introduced the presentation by the Independent Advisory Group on Rights, Forests and Climate Change that had been established to provide expertise on how stakeholder rights are safeguarded in the UN-REDD Programme.

Mr. Arvind Khare of the Rights and Resources Initiative gave the presentation entitled *Emerging REDD Arrangements: Principles and Criteria for Effectiveness*, on behalf of the IAG. Mr. Khare discussed the current state of play for REDD and outlined the strengths and weaknesses of the UN-REDD Programme and FCPF with regards to standards, safeguards and recourse mechanisms. He also outlined the possible scenarios emerging from the Paris meeting and expressed concern about how these scenarios might not be favourable to Civil Society and Indigenous Peoples because the UN-REDD Programme, as he defined, is the only forum that provides the opportunity for Indigenous Peoples and Civil Society to have their rights recognized. He then identified the four components of REDD architecture: governance, administrative body, information and monitoring, and operations; the reality of the forest context; and stakeholders interests and objectives. He identified stakeholder interests for developing countries, developed countries, Indigenous Peoples, private investors, and Civil Society. Through this exercise he demonstrated that there are many common interests among stakeholders and these lead to four common principles: carbon sequestered and maintained, rights respected, livelihoods supported, and forests conserved.

1.14. Feedback by the Policy Board

1. The Board thanked the IAG for its report. Among the key comments made: a suggestion for a 5th foundation for REDD – that of incentives and disincentives; a call for increasing capacity building for enforcement; and the need to clarify the difference between consultation and consent.

Session IV: Programme budget allocation requests

1.15. Funding for National Programmes

Ms. Clea Paz, UN-REDD Programme Secretariat, introduced the session and noted the considerable progress made in the preparation of three new National Programmes in a short period of time, namely Bolivia, DRC and Zambia.

1.16. Decisions and feedback by the Policy Board

1. To follow up on progress made with the development of the National Programmes and to ensure that the comments are included, the Board agreed that the National Programme documents should include an action plan (with priorities, benchmarks and timeframes for action) and that progress should be reported in the following Policy Board meeting.
2. The Board noted that there should be a balance between producing a “perfect NP document” and the need to get started and improve the process based on experience and lessons. The Secretariat will identify which recommendations must be addressed in the National Programme document prior to its signature, and which can be included in the action plan to be addressed during implementation. This information should be made available to the Policy Board.
3. To encourage rapid progress from preparation to implementation of the National Programmes, the Board decided that the National Programme document should be finalized no later than six months from the dates of approval of funding allocations by the Policy Board. The Board also urged the Secretariat to provide all necessary support to ensure that the document is finalized as soon and as cost-effectively as possible.
4. The Board also decided that if it is not possible to finalize the document within six months, the submitting country is requested to ask the Board for an extension, justifying the reasons for it.
5. The Board asked that the Secretariat to review the submission form template to incorporate a review on governance issues, for consideration by the Policy Board.
6. The Board recommended that monitoring of non-carbon elements of REDD+ implementation should be included as part of National Programmes.
7. Some Board members requested more information on disclosure, and the Secretariat confirmed that all the documents were on the workspace including the minutes of the validation meeting.
8. To improve transparency in the process of revising National Programme documents, the Board requested that the Secretariat report back to the Policy Board on how recommendations from the Secretariat, Independent Technical Review, and Policy Board are incorporated into the final National Programme document and action plans.
9. The Board recommended that the note circulated by Global Witness “Review of JPDs and R-PPs Submitted to the 4th UN-REDD Policy Board and 5th FCPF Participants Committee Meetings: Provisions on Non-carbon Monitoring” be made available as part of the documentation of the 4th meeting of the Policy Board on the workspace and website. (http://www.unredd.net/index.php?option=com_docman&task=doc_download&gid=1788&Itemid=53)

1.17. Budget allocation for the full National Programme of Bolivia

Mr. Edgar Arias Salvatierra presented the UN-REDD National Programme for Bolivia. He highlighted the work that has been done since the last Policy Board and explained the process that Bolivia has undertaken within the government and with the engagement of stakeholders, especially Civil Society and Indigenous Peoples. He also outlined the coordination of the UN-REDD Programme, FCPF, and GTZ-KfW in Bolivia and provided a unified logical framework that demonstrated the division of funding and responsibilities across the three entities. The outputs of the draft programme are divided into three main areas: 1) strengthening the capacity of national government institutions, 2) improving civil society's capacity to implement REDD+, 3) generating REDD+ related experience at a local level.

1.18. Remarks from the Secretariat

Ms. Paz summarized the results of the independent review and the review by the Secretariat and concluded that some of the concerns brought up in the independent review were actually addressed by the presentation, but that the document needs to improve the description of how the different levels and sectors of the Government will be integrated. She added that it was clear from the validation meeting minutes that the mechanism for IP participation is strong, but clarity is needed on how coordination with other CSO stakeholders will be carried out. Additionally the independent review recommends that the document include an analysis of the changes that the forest sector has undergone and provide more clarity on the MRV system to incorporate contributions from CSOs.

1.19. Decisions and feedback by the Policy Board

1. The Board approved the budget allocation for the National Programme of Bolivia as presented in the submission form, totalling US\$4,708,000 (see table below), taking into account the recommendations from the Secretariat review, the Independent Technical Review and the Board members.
2. The Co-chairs signed the Submission Form.
3. The Secretariat will provide written comments to the proponent to be incorporated in finalizing the National Programme document, as reflected in the Submission Form. Comments from the Board included a call for:
 - Further clarification of engaging IPs and CSOs in the National Programme
 - Additional consideration of law enforcement and anti-corruption measures, and involving CSOs in carbon monitoring as well as making sure that the monitoring system will feedback into the REDD+ system
 - Highlighting the fact that the development of the programme document is just one part of a larger process
4. The Board commended Bolivia on coordinating across UN-REDD, FCPF and other institutions as well as on including the difficulties of understanding the drivers of deforestation in their presentation.

Bolivia UN-REDD National Programme Outcomes	National Total (\$)	National Counterparts	
		FAO	UNDP

			FAO	UNDP	UNEP
1. Capacity building for the national governmental organizations to implement REDD+ actions and to monitor and to evaluate the carbon stocks in forests	2,605,000	1,400,000	200,000	300,000	705,000
2. Capacity building program and replication of REDD+ actions	695,000	-	-	603,000	92,000
3. Consolidation of REDD+ field experiences at the local level, with the participation of territorial entities and civil society.	1,100,000	300,000	-	800,000	-
Sub Total	4,400,000	1,700,000	2,700,000		
Indirect Support Costs	308,000	119,000	189,000		
Grand total	4,708,000	1,819,000	2,889,000		

1.20. Budget allocation for the full National Programme of the Democratic Republic of Congo (DRC)

Mr. Léon Kanu Mbizi presented the UN-REDD National Programme for DRC showing highlights of the National REDD Readiness Plan.

Mr. Mbizi described all the partners that have come together to form the REDD programme for DRC, reflecting a multisectoral, multistakeholder framework. The R-PP is based on studies, monitoring, experimentation and learning. Pilot projects are being planned and funding is being sought for these. Some sectoral projects are already underway. By 30 June 2010, a preliminary draft of the REDD strategy based on the experimental projects and studies will be produced. The strategy will have a timeline until 2030. The DRC will align with the specifications at the international level for setting the reference scenario using historical data and forest cover changes and national circumstances which provide the socio-economic context. Mr. Mbizi then described the main components of the R-PP and provided a justification on whether REDD can be implemented in DRC especially given the high transaction costs and opportunity costs. He also discussed the ongoing national processes and the diagnostics on development issues that will affect the REDD strategy and the needs for capacity building, research and funding.

1.21. Remarks from the Secretariat

Ms. Paz summarized the results of the independent review and the review by the Secretariat and concluded that the R-PP was a robust document, with a clear articulation of a roadmap for REDD. The document had been produced as a result of a consultative process and there is a high level of government ownership and favourable political positioning of REDD. MRV will be put in place with active participation by civil society as there is a high potential to use CSOs to manage risks. A discussion then ensued and the following points were brought to the attention of the DRC team. Some of these

points will result in changes in the R-PP document whilst others will need to be taken into account at the implementation phase.

1.22. Decisions and feedback by the Policy Board

1. The Board approved the budget allocation for the full National Programme of DRC as presented in the submission form, totalling US\$5,500,000 (see table below), taking into account the recommendations from the Secretariat review, the Independent Technical Review and the Board members.
2. The Co-chairs signed the Submission Form.
3. The Secretariat will provide written comments to the proponent to be incorporated in finalizing the National Programme document, as reflected in the Submission Form. Comments from the Board included a call for:
 - Stronger implementation links with the UN agencies' Governance programmes in DRC
 - Stronger measures to improve law enforcement and address illegal cross-border trade, such as by joining the Lusaka Agreement on Co-Operative Enforcement Operations Directed at Illegal Trade in Wild Fauna and Flora.
 - Request from the Civil Society and IP representatives from DRC and Africa that the MRV system in DRC's Readiness Plan be participatory, both in its design and functioning
 - Ensuring that monitoring of non-carbon benefits and impacts is appropriately included during the implementation phase
 - Clarification of the means to address governance issues
 - Clarification of the priority actions in the work plan that will be implemented with initially available funds, pending the mobilization of additional resources to fund the full costs of DRC's National Readiness Plan
 - Clarification on how traditional land rights will be addressed during the implementation of the National Readiness Plan
 - Coordination with initiatives in the Congo Basin including those of COMIFAC
8. The Board commended DRC for its leadership and progress made in addressing REDD+, including high level political engagement, IP and CSO participation, and a coordinated process between FCPF and the UN-REDD Programme and collaboration within COMIFAC.

DRC full UN-REDD National Programme Outcomes	Total (\$)	FAO	UNDP	UNEP
1. A national REDD+ strategy in the 2030 horizon is constructed in a participatory manner and ready to take off	2,545,187	430,000	2,042,187	73,000
2. An institutional framework for REDD implementation is crafted and ready in 2013 on an interim basis	435,000	-	-	435,000
3. A comprehensive MRV system for REDD is built and operational	2,160,000	1,760,000	-	400,000
Subtotal	5,140,187	2,190,000	2,042,187	908,000
Indirect Support Costs	359,813	153,300	142,953	63,560

Grand Total	5,500,000	2,343,300	2,185,140	971,560
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1.23. Budget allocation for the National Programme of Zambia

Ms. Anna Masinja presented the UN-REDD National Programme for Zambia. The presentation covered the process which generated the National Programme document including stakeholder engagement beginning with consultations in February 2009 until a validation meeting in February 2010. The presentation provided a background on the country's forests and vital statistics. A national project document has been prepared as well as a forest policy and legislative review. The integrated land-use assessment (ILUA) study conducted from 2005-2007 is very relevant to REDD+ and provided a basis for problem analysis. For example, it showed an annual decrease in carbon stock ranges from 4.7 to 7.5 million tonnes of carbon as a result of deforestation and 12.8 to 29.9 million tonnes of carbon due to both deforestation and forest degradation. The programme objectives for REDD+ include building institutional and stakeholder capacity to implement REDD+, developing an enabling policy environment and benefit sharing models and an MRV system for REDD+. The institutional framework for implementation of the REDD+ readiness phase was described. The lessons learnt and the barriers to implementing REDD+ and risks were also presented. Finally a summary of the validation meeting comments were provided, these included the need to set up demonstration activities for REDD, to harmonize the existing policy and legal framework before suggesting new policies. Benefit sharing mechanisms should be transparent and the concept of REDD+ clarified.

1.24. Remarks from the Secretariat

Ms. Paz summarized the results of the independent review and the review by the Secretariat and concluded that NPD is a well articulated document. More coordination and clarification of the level of government involvement and roles and responsibilities for the REDD+ process in Zambia is needed. Validation meeting minutes were annexes to the NPD. She further recommended the analysis of risk be sharpened and addressed. A discussion then ensued and the following points were brought to the attention of the Zambia team. Some of these points will result in changes in the National Programme document whilst others will need to be taken into account at the implementation phase.

1.25. Decisions and feedback by the Policy Board

1. The Board approved the budget allocation for the National Programme of Zambia as presented in the submission form, totalling US\$4,490,000 (see table below), taking into account the recommendations from the Secretariat review, the Independent Technical Review and the Board members.
2. The Co-chairs signed the Submission Form.
3. The Secretariat will provide written comments to the proponent to be incorporated in finalizing the National Programme document, as reflected in the Submission Form.
4. Comments from the Board included a call for:
 - Clarification of the complementarities with existing institutions and projects that collect and use land-use data
 - Coordination with the ILUA (Integrated Land Use Assessment) project and other on-going initiatives

- Clarification concerning Zambia's approach to monitoring of non-Carbon benefits and impacts
- Clarification of how Indigenous Peoples will be engaged and the modalities for including FPIC in the process
- Addressing better the issues of governance, including law enforcement and anti-corruption measures
- Stronger measures to improve law enforcement and address illegal cross-border trade, including through strengthening the implementation of the Lusaka Agreement on Co-Operative Enforcement Operations Directed at Illegal Trade in Wild Fauna and Flora to which Zambia is a party.
- Inclusion of indicators for civil society engagement in implementation of the National Programme
- Linkages with national programmes and the NAMAs
- Incorporation of the recommendations of the last validation meeting

5. The Board welcomed the fact that while not a member of the FCPF, Zambia had used the harmonized template.

Zambia UN-REDD National Programme Outcomes	FAO	UNDP	UNEP	Total (US\$)
1. Capacity to manage REDD+ readiness strengthened		831'776	158'879	990'655
2. Broad-based stakeholder support for REDD+ established		327'103		327'103
3. National governance framework and institutional capacities for the implementation of REDD+ strengthened		705'607		705'607
4. National REDD+ strategies identified	56'075		135'514	191'589
5. MRV capacity to implement REDD+ strengthened	1'252'336			1'252'336
6. Assessment of reference emission level (REL) and reference level (RL) undertaken	728'972			728'972
Sub Total	2'037'383	1'864'486	294'393	4'196'262
Indirect Support Costs	142'617	130'514	20'608	293'738
Grand Total	2'180'000	1'995'000	315'001	4'490'000

1.26. Budget allocation for the revised Global Programme (2nd revision of the budget)

The budget request was supported by the presentations on the recent developments and future plans for the activities related to MRV (measurement, reporting and verification) and Monitoring (by Food and Agriculture Organizations of the United Nations, FAO) and Engagement of Indigenous Peoples and Civil Society in the REDD+ Agenda (by UNDP).

Mr. Peter Holmgren, FAO, highlighted the significance of MRV stating that this is likely to be the largest forest monitoring project ever. He continued by explaining the latest developments on MRV in the

climate change negotiations. He also presented the main UN-REDD Programme deliverables and priority areas in MRV and plans for the near future activities including capacity building, training consultations, and the drafting of guidelines and technical assistance. He explained the shift in focus from strictly monitoring emissions to monitoring of safeguards and support in country implementation. He then highlighted the importance of being able to provide different levels of support depending on country needs.

Mr. Charles McNeill, UNDP, presented the importance of engagement of Indigenous Peoples and Civil Society and explained the legal obligations of stakeholder involvement. He presented the progress made on stakeholder engagement in the climate change negotiations that will guide the UN-REDD Global Programme activities. He presented the activities planned for 2010 including support of implementation and analysis of stakeholder engagement practices, coordination and communication with stakeholders and partners and building capacity of regional and national IP and CSO stakeholders. He also presented activities concerning the elaboration and implementation of guidelines on free, prior and informed consent (FPIC) and recourse mechanisms.

Following the two agency presentations, Ms. Tiina Vahanen, UN-REDD Programme Secretariat presented the proposed revised Global Programme Budget and the related submission form. She highlighted that the request for funds is based on increasing demand to strengthen activities related to testing, developing and implementing MRV methodologies and REDD+ monitoring and establishing national MRV systems, as well as to promote stakeholder awareness and engagement in REDD+ activities. In addition, funds are requested for operating the UN-REDD Programme Secretariat, including the organization of two Policy Board meetings in 2010 and related travel support for participants from developing countries, and covering additional costs from previous meetings.

1.27. Feedback and decisions by the Policy Board

1. Confirming that MRV and IP/CSO engagement are among the priority areas of work, the Board accepted the request for funding for these work areas as well as for the Secretariat. The budget allocation as presented in the submission form, totalling US\$3,763,577, was approved.

Programme costs by outcomes	FAO	UNDP	UNEP	Total (US\$)
Increased MRV guidance	803'734		121'500	925'234
Engagement of IP/CSOs		925'234		925'234
Functioning of the Secretariat and organization of Policy Boards	255'546	214'727	1'196'621	1'666'894
Subtotal	1'059'280	1'139'961	1'318'121	3'517'362
Indirect support costs	74'150	79'797	92'268	246'215
Grand Total	1'133'430	1'219'758	1'410'389	3'763'577

2. The Board requested the Secretariat to develop a results-based work programme building on the draft strategic elements presented, including the work areas.

3. The Board requested the Secretariat to identify the capacity and gaps regarding the UN-REDD Programme support on governance, and to consider submitting a request for funding allocation for consideration by the Policy Board intersessionally.
4. The Board also welcomed the planned evaluation of the UN-REDD Programme.
5. Other comments on the Global Programme activities included:
 - Need for stronger guidance in the implementation of MRV
 - Call for more opportunities for South-South cooperation and coordination
 - Importance of addressing safeguards and recommendation to ensure monitoring of non-carbon components of REDD+ implementation is considered in the design of REDD+ monitoring methodologies.
 - A proposal for the UN-REDD Programme to provide a high level platform for IPs/CSOs to share experiences and perspectives during the International Year of Forests (IYF) in 2011 that could be part of the Forest Day during the UNFCCC COP 17 in Johannesburg and to participate actively in the ninth session of UNFF that is organizing the IYF.
 - Importance of indigenous knowledge in MRV and a proposal to include such expertise in MRV meetings.

Session V: Review and experience sharing of country progress

1.28. Interactive session

An interactive session for countries had been planned to share lessons and experiences in implementing REDD+ readiness. However, as the agenda item IV on funding allocations needed more time than anticipated, there was no time to conduct the interactive session. Therefore the Board recommended that the interactive session be an early item for its next meeting.

Session VI: Other matters and closing of the meeting

1.29. Special remarks by Prof. Wangari Maathai

Nobel Peace Prize Laureate Wangari Maathai, founder of the Green Belt Movement and Goodwill Ambassador for the Congo Basin Forests stated that the work of the UN-REDD Programme is very important. Emphasising the significance of REDD+, she gave an example of the damage caused by the drought last year in Kenya and how that immediately impacted the livelihoods of the people. With regard to the UN-REDD Programme, she praised it for making progress at the country level and welcomed the effort to strengthen the partnership between UN-REDD and the World Bank and the importance of working together.

1.30. Next meeting

1. The Board requested the Secretariat to explore in consultation with the FCPF (in view of the Policy Board decision to propose joint meetings with the FCPF Participants Committee) the options and to communicate proposals to the Board.

1.31. Closing remarks

Ms. Vandeweerd and Mr. Kasulu both expressed their congratulations to the Board members on the progress that had been achieved and the efficient and effective conduct of the Policy Board, providing guidance on the future of the Programme and positioning it to support the emerging interim international arrangement on REDD+. Co-chairs thanked the Board members for their hard work, commitment and very stimulating discussions.

Annex 1- Participants List

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Annex 2- Agenda

<p>Agenda UN-REDD Programme 4th Policy Board Meeting</p> <p>17-19 March 2010, Nairobi, Kenya Venue: United Nations Office at Nairobi (UNON)</p>
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Wednesday, 17 March (OPTIONAL)

7:30-17:30	<p><i>Field visit</i> REDD+ implementation: lessons from the Rift Valley</p>
19:30-22:00	<p><i>Reception & welcome dinner for participants hosted by Angela Cropper, Deputy Executive Director of UNEP</i> Keynote presentation: "A Sustainable Economic Framework for REDD+", Pavan Sukhdev, UNEP</p>

DAY I: Thursday, 18 March

8:30-9:30	<p>Registration Security gate at main entrance to UNON compound</p>	<p>Participants List (UN-REDD/PB4/Inf.1)</p>
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Room: Conference room 4 (CR-4), United Nations Office at Nairobi

Session I: Opening		
9:30	<p>Welcome by co-chairs Introduction of participants & new observers</p>	
10:00	<p>Welcome address by Achim Steiner, Executive Director of UNEP</p>	
10:15	<p>Opening remarks – Prof. Wangari Maathai</p>	
10:30	<p>Approval of Agenda</p>	<p>Provisional Agenda (UN-REDD/PB4/1)</p>
Session II: Sharing information and progress		
10:45	<p>Overview of progress – key developments since the 3rd Policy Board Meeting</p>	<p>PP Presentation by the Secretariat (UN-REDD/PB4/2)*</p>
11:45	<p>Presentation of the UN-REDD Programme Interim Progress Report 2009 and Funding Framework by the MDTF Office</p>	<p>UN-REDD Programme Interim Progress Report 2009 and Funding Framework by the MDTF Office (UN-REDD/PB4/2a-2ai)</p>
12:30	<i>Lunch break</i>	
Session III: Strategic issues		
14:00	<p>a) UN-REDD Programme Strategy: outline and draft</p>	<p>UN-REDD Strategy and Note</p>

	elements b) Collaboration with other REDD+ initiatives including those hosted by the World Bank c) Update on the establishment of an interim REDD+ partnership arrangement, Paris and Oslo meetings	by the Secretariat (UN-REDD/PB4/3a-3b)
16:30	Report from the Independent Advisory Group on Rights, Forests and Climate Change	
17:30	Meeting adjourns	

DAY II: Friday, 19 March
Room: Conference room 4 (CR-4), United Nations Office at Nairobi

Session IV: Programme budget allocation requests		
Decisions on funding allocations		
9:30	Consideration of new funding allocation requests a) Bolivia b) Democratic Republic of Congo c) Zambia	National Programme Documents, Summaries and Submission Forms (UN-REDD/PB4/4a -4c)
12:30	<i>Lunch break</i>	
Session IV: Programme budget allocation requests –Continued		
Decisions on funding allocations		
14:00	d) Global activities supporting national REDD+ readiness efforts <ul style="list-style-type: none"> • MRV, IP/CSO engagement, and other global activities 	Global Programme Revision and Submission Form (UN-REDD/PB4/4d -4di)
Session V: Review and experience sharing of country progress		
This interactive exercise provides countries an opportunity to share and discuss lessons learned from national REDD+ readiness efforts		
14:45	Introduction & exchange of experiences by countries	Interactive Session Background (UN-REDD/PB4/5)
Session VI: Other matters and closing of the meeting		
16:30	Wrap up: summary of decisions and conclusions Any other matters Scheduling of the next Policy Board meeting	
17:00	Meeting ends	